

Nondiscrimination: Regulating Gender to Allow Discrimination Against Transgender and Nonbinary People

No updates required since March 17, 2025

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Movement Advancement Project. "Equality Maps: Regulating Gender to Allow Discrimination." www.mapresearch.org/equality-maps/nondiscrimination/defining-sex. Accessed [day of access].



Background

As part of a <u>broader</u>, <u>coordinated attack</u> on transgender people across the country, these newly emerging laws explicitly regulate gender by defining "sex" throughout *all state law* to effectively allow discrimination against transgender people. These laws regulate and define sex as only male or female, typically based on a person's presumed reproductive anatomy, chromosomes, hormones, or other physical characteristics at birth. These laws also define sex as a permanent category, implying that transgender people would never be legally recognized as their gender identity under state law. These laws could have—and in some states, already do have—dangerous implications for transgender people when it comes to bathrooms, identity documents, and other areas of law or policy, but because these government gender regulation laws are often vaguely written, their actual impact may vary across each state.

Equality Map & Additional Resources

- See our <u>Equality Map: Regulating Gender To Allow Discrimination Against Transgender People</u>, which is updated and maintained in real time alongside this document.
- See MAP's 2023 research series <u>Under Fire: The War on LGBTQ People in America</u>, for more
 on the broader, coordinated attack on LGBTQ and especially transgender people across the
 country—including the new wave of bills seeking to regulate gender and define "sex" in
 discriminatory ways.



Summary Table

Category	States	Bill	Year
State law explicitly regulates gender to allow discrimination against transgender and nonbinary people (13 states)	Alabama	<u>SB 79</u>	2025
	Idaho	<u>H 421</u>	2024
	Iowa	<u>SF 418</u>	2025
	Kansas	<u>SB 180</u>	2023
	Louisiana	<u>HB 608</u>	2024
	Mississippi	<u>SB 2753</u>	2024
	Montana	<u>SB 458</u>	2023
	North Dakota	<u>HB 1474</u>	2023
	Oklahoma	<u>HB 1449</u>	2024
	Tennessee	<u>SB 1440</u>	2023
	Utah	<u>HB 257</u>	2024
	West Virginia	SB 456	2025
	Wyoming	<u>HB 32</u>	2025
State <u>executive order</u> explicitly		Executive Order	0005
regulates gender to allow	Indiana	No. 25-36	2025
discrimination against transgender		Evenutive Order	
and nonbinary people	Nebraska	Executive Order	2023
(2 states)		No. 23-16	
No state law or policy explicitly			
regulating gender to allow			
discrimination against transgender	All others		
or nonbinary people			
(36 states, D.C., and 5 territories)			



Chronology

Order of Laws & Policies

(by date of governor signature or veto override; not by effective date)

2023

- 1. Kansas SB180 April 27, 2023 (effective July 1, 2023), overriding governor's veto
- 2. North Dakota <u>HB1474</u> May 8, 2023 (effective August 1, 2023)
- 3. Tennessee <u>SB1440</u> May 17, 2023 (effective July 1, 2023)
- 4. Montana SB458 May 19, 2023 (effective October 1, 2023)
- 5. Oklahoma Executive Order 2023-20 August 1, 2023 (effective immediately)
- 6. Nebraska Executive Order No. 23-16 August 30, 2023 (effective immediately)

2024

- 7. Utah HB257 January 31, 2024 (effective immediately)
- 8. Idaho H421 April 9, 2024 (effective July 1, 2024)
- 9. Mississippi <u>SB2753</u> May 13, 2024 (effective immediately) Oklahoma – <u>HB1449</u> – May 31, 2024 (effective November 1, 2024) (building on earlier executive order)
- 10. Louisiana HB608 June 3, 2024 (effective Aug 1, 2024)

2025

- 11. Alabama <u>SB79</u> February 13, 2025 (effective October 1, 2025)
- 12. Iowa SF418 February 28, 2025 (effective July 1, 2025)
- 13. Indiana Executive Order No. 25-36 March 4, 2025 (effective immediately)
- 14. West Virginia <u>SB456</u> March 12, 2025 (effective June 9, 2025)
- 15. Wyoming HB32 March 14, 2025 (effective immediately), without governor's signature

Order of Governor Vetoes

- 1. Kansas SB180 April 20, 2023 (read veto statement here) (later overridden)
- 2. Arizona SB1628 April 16, 2024 (read veto statement here)



State-by-State Sources & More Detail

Alabama

- State law regulates gender throughout state law to allow discrimination against transgender people
- See <u>SB 79</u> (2025; effective October 1, 2025)

Alaska

State law does not regulate gender to allow discrimination against transgender people

Arizona

• State law does not regulate gender to allow discrimination against transgender people

Arkansas

State law does not regulate gender to allow discrimination against transgender people

California

• State law does not regulate gender to allow discrimination against transgender people

Colorado

• State law does not regulate gender to allow discrimination against transgender people

Connecticut

State law does not regulate gender to allow discrimination against transgender people

Delaware

• State law does not regulate gender to allow discrimination against transgender people

District of Columbia

• State law does not regulate gender to allow discrimination against transgender people

Florida

• State law does not regulate gender to allow discrimination against transgender people

Georgia

State law does not regulate gender to allow discrimination against transgender people

Hawai`i

• State law does not regulate gender to allow discrimination against transgender people

Idaho

- State law regulates gender throughout state law to allow discrimination against transgender people
- See <u>H 421</u> (2024; effective July 1, 2024)



Illinois

State law does not regulate gender to allow discrimination against transgender people

Indiana

- State executive order regulates gender throughout state law to allow discrimination against transgender people
- See <u>Executive Order No. 25-36</u> (2025; effective immediately)

Iowa

- State law regulates gender throughout state law to allow discrimination against transgender people
- See <u>SF 418</u> (2025; effective July 1, 2025)

Kansas

- State law regulates gender throughout state law to allow discrimination against transgender people
- See <u>SB 180</u> (2023), overriding governor's <u>veto</u>

Kentucky

• State law does not regulate gender to allow discrimination against transgender people

Louisiana

- State law regulates gender throughout state law to allow discrimination against transgender people
- See <u>HB 608</u> (2024)

Maine

• State law does not regulate gender to allow discrimination against transgender people

Maryland

State law does not regulate gender to allow discrimination against transgender people

Massachusetts

State law does not regulate gender to allow discrimination against transgender people

Michigan

State law does not regulate gender to allow discrimination against transgender people

Minnesota

State law does not regulate gender to allow discrimination against transgender people



Mississippi

- State law regulates gender throughout state law to allow discrimination against transgender people
- See <u>SB 2753</u> (2024)

Missouri

State law does not regulate gender to allow discrimination against transgender people

Montana

- State law regulates* gender throughout state law to allow discrimination against transgender people
- See <u>SB 458</u> (2023)
- *This law is currently blocked by court order. See <u>Reagor, Cloverdale, et al vs. Montana</u>.
 Lawsuit status:
 - o Dec 2023: lawsuit filed.
 - June 2024: SB458 <u>ruled unconstitutional</u> and unenforceable on one count, by MT 4th
 Judicial District Court.
 - o Feb 2025: SB458 ruled unconstitutional on additional counts.

Nebraska

- State executive order regulates gender throughout state law to allow discrimination against transgender people
- See <u>Executive Order No. 23-16</u> (2023)

Nevada

• State law does not regulate gender to allow discrimination against transgender people

New Hampshire

State law does not regulate gender to allow discrimination against transgender people

New Jersey

• State law does not regulate gender to allow discrimination against transgender people

New Mexico

State law does not regulate gender to allow discrimination against transgender people

New York

• State law does not regulate gender to allow discrimination against transgender people

North Carolina

State law does not regulate gender to allow discrimination against transgender people



North Dakota

- State law regulates gender throughout state law to allow discrimination against transgender people
- See <u>HB 1474</u> (2023)

Ohio

State law does not regulate gender to allow discrimination against transgender people

Oklahoma

- State law and executive order regulates gender throughout state law to allow discrimination against transgender people
- See <u>HB 1449</u> (2024) and <u>Executive Order 2023-20</u> (2023)

Oregon

• State law does not regulate gender to allow discrimination against transgender people

Pennsylvania

• State law does not regulate gender to allow discrimination against transgender people

Rhode Island

State law does not regulate gender to allow discrimination against transgender people

South Carolina

State law does not regulate gender to allow discrimination against transgender people

South Dakota

State law does not regulate gender to allow discrimination against transgender people

Tennessee

- State law regulates gender throughout state law to allow discrimination against transgender people
- See <u>SB 1440</u> (2023)

Texas

• State law does not regulate gender to allow discrimination against transgender people

Utah

- State law regulates gender throughout state law to allow discrimination against transgender people
- See <u>HB 257</u> (2024)

Vermont

State law does not regulate gender to allow discrimination against transgender people



Virginia

State law does not regulate gender to allow discrimination against transgender people

Washington

• State law does not regulate gender to allow discrimination against transgender people

West Virginia

- State law regulates gender throughout state law to allow discrimination against transgender people
- See <u>SB 456</u> (2025)

Wisconsin

• State law does not regulate gender to allow discrimination against transgender people

Wyoming

- State law regulates gender throughout state law to allow discrimination against transgender people
- See <u>HB 32</u> (2025); became law <u>without governor's signature</u>

U.S. Territories

American Samoa

Territory law does not regulate gender to allow discrimination against transgender people

Guam

• Territory law does not regulate gender to allow discrimination against transgender people

Northern Mariana Islands

Territory law does not regulate gender to allow discrimination against transgender people

Puerto Rico

• Territory law does not regulate gender to allow discrimination against transgender people

U.S. Virgin Islands

Territory law does not regulate gender to allow discrimination against transgender people